



# **State Byrne Crisis Intervention Program Plan Federal Fiscal Years 2022-2023 Federal Fiscal Year 2024**

**Adopted: August 17, 2023  
Updated July 11, 2024**

**Kansas Governor's Grants Program  
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State Crisis Intervention Program Advisory Board

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Representing the Community, President, AdHoc Group Against Crime

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Representing Courts, Specialty Court Program Manager, Office of Judicial Administration

Kathleen Watson  
Representing Legal, 18<sup>th</sup> Judicial District Magistrate Judge and former Kansas Legal Services Attorney  
April 2023 - December 2023

Michael Hilleary  
Representing Legal, Kansas Legal Services  
February 2024 – Present

Sgt. James Thompson  
Representing Law Enforcement, Dodge City Police Department

## Executive Summary

Kansas Governor Laura Kelly designated the Kansas Governor’s Grants Program (KGGP) as the state administrating agency for the Federal Bureau of Justice Assistance (BJA) Byrne State Crisis Intervention Program (SCIP) grant. The BJA requires state administering agencies to form a SCIP Advisory Board to oversee the administration of the SCIP grant funds.

The SCIP grant was created and funded by Congress in 2022 through the Bipartisan Safer Communities Supplemental Appropriations Act, 2022 (Pub. L. No. 117-159, 136 Stat. 1313, 1339); 28 U.S.C. 530C. The U.S. Department of Justice, BJA distributes the grant funds to each state based on population and crime rates. The funds are intended to assist state, local, and tribal efforts to prevent or reduce gun violence and violent crime.

The KGGP and the Kansas SCIP Advisory Board adopted the Kansas SCIP Plan on August 17, 2023, and updated it on July 11, 2024, to ensure the best use of the SCIP funds to optimize efficiency, maximize impact, and achieve measurable results. The process involved background research and presentations to the Advisory Board on the current condition of gun-related violence and violent crime in Kansas and the results of an Advisory Board member survey to identify needs and priorities.

## Introduction

The KGGP values Kansans living in healthy communities where they can grow, learn, feel safe, and thrive. The KGGP believes in creating a **S.A.F.E.** Kansas where: **S**ervices are available and accessible in every community; **A**ccountability for systems, agencies, and services; **F**unding is provided for adequate resources; and **E**mpowerment [educate to empower] of organizations to help individuals and agencies succeed.

The KGGP utilizes the whole community approach as its Guiding Principle to develop accessible, evidenced-based, trauma-informed, culturally effective, and equitable services directly impacting program beneficiaries and increasing awareness of their needs. The Guiding Principle establishes the data collection and analysis, critical priorities, and strategies for the KGGP grant programs. The KGGP is the state administrating agency for 15 federal formula grants and 3 state grants.

## Federal SCIP Grant Information

The SCIP provides funds to implement state crisis intervention court proceedings and related programs or initiatives, including, but not limited to, programs that work to keep guns out of the hands of those who pose a threat to themselves or others, mental health courts, drug courts, and veterans' treatment courts. The Kansas SCIP Plan identifies the priority/initiative areas for the SCIP grant funding to prevent and address gun violence and violent crime.

### SCIP Advisory Board and Planning Process

The SCIP Advisory Board includes stakeholders from across the state representing law enforcement, the community, courts, prosecution, behavioral health providers, victim services, and the legal community. The Advisory Board informs, guides, and approves the SCIP priorities/initiatives, the state solicitation, and the subaward process (see grant allocation details on page 9 under Subaward Process and Budget).

The Advisory Board Chairperson facilitates the meetings. The Advisory Board met approximately once a month during the planning process and continues to meet as needed. The members agreed a simple majority is required for a quorum.

The KGGP staff and Advisory Board members reviewed and approved the Plan prior to submission to the BJA. The Advisory Board members are listed on page 2.

The Advisory Board approved the SCIP Plan on August 17, 2023, and utilized the FFY 2022- 2023 grant award to fund projects in the state grant award years 2024-2025. The Advisory Board approved allocating resources for the following priorities for the federal years 2022-2023:

1. Piloting or expanding a specialty court program that merges domestic violence intervention and civil protection orders with criminal cases presided by the same judge.
2. Enhancing community programs and initiatives focused on reducing gun violence and trauma by providing victims of gun violence with community resources, wraparound services, and behavioral health deflection and treatment services.
3. Addressing the intersections of domestic violence with gun violence; and
4. Determining the need for a researcher to evaluate the grant-funded projects' effectiveness.

The Advisory Board updated the SCIP Plan on July 11, 2024, and will utilize the updated Plan to award subgrant projects with FFY 2024 funding. The updated Plan will address the allowable programs and initiatives outlined by the FFY 2024 BJA guidance for SCIP funding.

1. Related Court-based Programming.
2. Referrals to Community-based Services for People in Crisis.
3. Funding for Law Enforcement Crisis Intervention Programs or Initiatives.
4. Funding for evaluator to determine grant funded projects' effectiveness.

## Kansas Landscape

The state of Kansas is comprised of 105 counties, 626 cities, and 4 Tribal Nations. The population is estimated at 2,937,150 (2022, US Census Bureau). Most of the population is concentrated in the eastern portion of the state, with over half (51 percent) of the state’s population residing in the five most populous counties: Johnson and Wyandotte (Kansas City, Kansas metro areas), Sedgwick (Wichita), Shawnee (Topeka), and Douglas (Lawrence). Most Kansas counties are small, rural counties: 67 counties have less than 10,000 residents, and 38 counties have less than 5,000.

### Statistics

**Violent Crime:** The Kansas Bureau of Investigation (KBI) six-year data report revealed that completed violent crimes with a firearm have increased in Kansas by approximately 38 percent from 2018 to 2023. The KBI 2023 Statewide Crime Index indicates the number of violent index crimes was 9.8 percent above the 10-year average, but 4.3 percent below 2022. In 2023, the Violent Crime Index Rate for Kansas was 4.5 Offenses per 1,000 people.

**Violent Crime with Firearm Chart 2018-2023**

Offense	2018		2019		2020		2021		2022		2023	
	Attempted	Completed	Attempted	Completed	Attempted	Completed	Attempted	Completed	Attempted	Completed	Attempted	Completed
Homicide	55	74	59	61	82	94	60	115	50	105		137
Involuntary manslaughter	-	2	-	2	-	1	-	4	-	2		3
Kidnapping	3	152	5	206	1	248	4	183	-	206	8	186
Rape	2	6	1	21	2	30	1	19	1	19		17
Sodomy	-	2	-	8	-	14	-	2	-	1	2	8
Sexual Battery	-	3	-	5	-	11	-	9	-	11		13
Robbery	60	431	59	390	68	404	60	326	49	314	61	335
Aggravated Assault/Battery	-	2,012	-	2,017	-	2,758	-	2,691	-	2,714		3,000
Simple Assault/Battery	-	106	-	117	-	140	-	133	-	124		117
Criminal Threat	-	278	-	279	-	278	-	346	-	349		415
<b>TOTALS</b>	<b>120</b>	<b>3,066</b>	<b>124</b>	<b>3,106</b>	<b>153</b>	<b>3,978</b>	<b>125</b>	<b>3,828</b>	<b>100</b>	<b>3,845</b>	<b>71</b>	<b>4,231</b>

2018 does not include data from Olathe, Overland Park, Mission, Lawrence, Douglas County, Topeka or Kansas City Kansas

2019 and 2020 does not include data from Lawrence, Douglas County, Topeka or Kansas City Kansas

2021, 2022 and 2023 does not include data from Kansas City Kansas

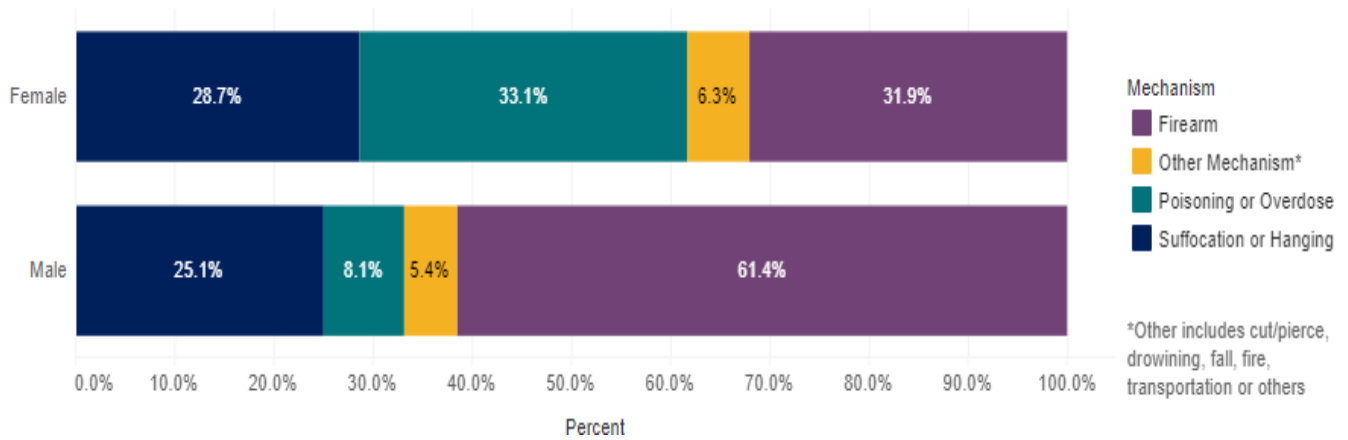
**Domestic violence, stalking, and sexual violence:** The KBI’s report on domestic violence, stalking, and sexual violence statistics for 2022 indicates 35 domestic violence-related murders occurred in Kansas, 21 with firearms. These statistics are slightly less than domestic violence-related murders in 2021; however, the statistics reveal that a domestic violence-related murder was reported about every 10 days in 2022.

**Domestic Violence Weapons Used**

Weapon Type <sup>12</sup>	2020	Percent of Total	2021	Percent of Total	2022	Percent of Total
Firearm	95	0.5%	80	0.4%	76	0.4%
Handgun	356	1.9%	379	1.9%	365	2.1%
Rifle	30	0.2%	37	0.2%	34	0.2%
Shotgun	35	0.2%	29	0.2%	34	0.2%

**Suicide:** The firearm suicide rate in Kansas increased by 12.4 percent from 2020 to 2021 (The Mortality Database, Office of Vital Statistics, Kansas Department of Health and Environment).

Percent of Suicide Mechanisms by Sex, 2011-2021



**Drug Overdoses:** Drug overdoses increased in Kansas from 2018 to 2022. In 2022, there were 738 (346 in 2018) drug poisoning deaths, with all drug overdoses as a contributing cause among Kansas residents, which is about a 113 percent increase from 2018. (Kansas Department of Health and Environment, Division of Public Health <https://www.kdhe.ks.gov/1309/Overdose-Data-Dashboard.>)

**Behavioral Health:** In July 2022, the Kansas Department for Aging and Disability Services reported in its Kansas Behavioral and Mental Health Profile that from 2016 to 2021, an average of over 20 percent of the adult population was diagnosed with “any mental illness.” The Profile also indicates that an average of over 5 percent of the Kansas population was diagnosed with a serious mental illness during those five years. The percentage of adults reporting a serious mental illness diagnosis in 2021 is higher than the national average. Kansas has 26 Community Mental Health Centers (CMHC); however, the majority of the CMHCs are in the eastern part of the state. The number of persons served by the CMHCs has remained about the same from 2016 to 2021, ranging from 45.8 to 50.3 per 1,000.

**Survey Results**

The KGGP coordinated with the National Criminal Justice Association (NCJA) in 2023 to draft survey questions administered to the members of the Advisory Board to identify further the current gun violence prevention and reduction efforts in Kansas, areas of need that the SCIP grant could fund, and what challenging issues exist in Kansas. Input from the diverse group of professionals serving on the Advisory Board was essential to understanding gun violence, violent crime, specialty courts, and the behavioral health landscape in Kansas.

## SCIP Priorities and Initiatives

The KGGP conducted background research regarding the Kansas statistics on violent crime committed with a firearm; suicide committed with a firearm; domestic violence, stalking, and sexual violence committed with a firearm; drug overdoses; and behavioral health diagnosis, facilities, and service usage. Prior to approving the Plan, presentations were made to the Advisory Board that provided an overview of the SCIP grant, Kansas specialty courts, 988 implementation in Kansas, domestic violence specialty courts in New York, community initiatives, gang activity and violent crime in Sedgwick County, immigration system, and a statewide public survey that asked gun violence-related questions.

The resources and presentations are as follows:

- [Overview, scope, purpose, and role of the Advisory Board for the SCIP grant;](#)
- [Kansas 988 Implementation update;](#)
- [Report on Gun Violence in Kansas;](#)
- [Report on Specialty Courts in Kansas;](#)
- [New York Domestic Violence Specialty Courts](#) – video;
- [Kansas Byrne SCIP Prioritization Identification Survey Results;](#)
- [KBI statistics related to crimes committed and attempted with a firearm;](#)
- [KBI 2022 Crime Index;](#)
- [KBI 2021 Domestic Violence Report;](#)
- [Statistics related to deaths in Kansas;](#)
- [Mental Health facilities in Kansas;](#)
- [READI \(Rapid Employment and Development Initiative\) Chicago, A Community-Researcher Partnership to Reduce Gun Violence;](#)
- [The Kansas 988 Implementation Plan;](#)
- REVIVE (Reducing the Effects of Violence through Intervention and Victim Empowerment);
- Immigration System;
- Two resources from The Justice Center, The Council of State Governments:
  - [Kansas data on violent crime, arrests, and prison populations;](#)
  - [Tools for States to Address Crime;](#) and
- [Center for Justice Innovation and National Council of Juvenile and Family Court Judges](#)

### **The Kansas Byrne State Crisis Intervention Program Priorities and Initiatives**

The SCIP Advisory Board revised the SCIP Plan to incorporate the FFY 2024 BJA guidance for funding projects that address community needs related to gun violence and violent crime. The BJA determines “related programs or initiatives” to mean those programs/initiatives that have a direct connection to crisis intervention, which is focused on identifying risk and intervening before harm occurs. Programs/activities exclusively focused on response to crime in progress or already committed would not be considered crisis intervention. Related programs or initiatives can include certain court-based programs, programs that deflect individuals to behavioral health services, and gun safety programs such as, but not limited to:

## 1. **Related Court-based Programming**

- Develop processes to identify, triage and connect court-involved people in crisis to services.
- Expand the capacity of existing drug, mental health, and veterans treatment courts, including to assist clients who are most likely to commit or become victims of gun crimes.
- Implementing or expanding domestic violence courts focused on those at risk for gun related violence.
- Embed social workers in prosecutor, public defender and/or courts agencies to provide screening, assessment, and referral to services for people in crisis, such as court-based navigators.
- Prosecutor, pretrial, or court diversion programs.
- Development and implementation of validated gun violence risk and lethality assessment tools, enhancement of existing tools and service case management and navigation programs to assess the risks and needs of clients and connect them to critical services to mitigate their risk of gun violence and enhance their access to effective interventions.
- Community courts that connect people in crisis with community resources.
- Programming and training on domestic violence cases and related protection orders, including relinquishment of firearms.
- Threat assessment training for prosecutors, judges, law enforcement, and public defenders.

## 2. **Referrals to Community-based Services for People in Crisis**

(see the [National Guidelines for Behavioral Health Crisis Care Best Practice Toolkit](#) and [Guidance for Emergency Responses to People with Behavioral Health or Other Disabilities](#))

- Pre-arrest law enforcement and first responder deflection.
- Assertive community treatment.
- Behavioral threat assessment programs and related training.
- Triage services, mobile crisis units (both co-responder and civilian only), and peer support specialists.
- Suicide and crisis prevention and referral to services.
- Technological supports such as smartphone applications to help families and patients navigate mental health and related systems and telehealth initiatives, including technology solutions for telehealth visits outside the hospital.
- Behavioral health responses and civil legal responses to people in crisis, such as regional crisis call centers, crisis mobile team response, and crisis receiving and stabilization facilities for individuals in crisis.
- De-escalation training for law enforcement, first responders and other justice practitioners.
- Embedding social workers with law enforcement and co-responder programs.
- Specialized training for individuals who work with or are in families of adults and youth who are in crisis.
- Related law enforcement-based programs, training, and technology, focused on crisis intervention for those at risk to themselves or others.



3. **Funding for Law Enforcement Crisis Intervention Programs or Initiatives**
  - Development and or delivery of specialized training, including crisis response and intervention training (CRIT), and overtime for officers to attend such training.
  - Training for school resource officers on identifying youth at risk for firearm violence.
  - Supplies, equipment, technology, and training to safely secure, store, track, and return relinquished guns, such as gun locks and storage for individuals and businesses and software or other technologies to track relinquished guns.
  - Gun safety training for community members.
  - Systems purchase or enhancement to facilitate service and/or tracking of ERPOs.
  - Technology, analysis, or information-sharing solutions for ensuring law enforcement, probation, prosecutors, the courts, and public defenders are informed when a prohibited person attempts to purchase a firearm.
  - Data collection, analysis, and strategic planning to address community gun violence.
  - Personnel, supplies, and other related costs for crisis intervention officers or co-responders.
4. **Funding for evaluator to determine grant funded projects' effectiveness.**  
 Funds will be used to evaluate SCIP funding activities and ensure the effectiveness of the funding projects in preventing gun violence and violent crime. Data from the grant projects is collected per the BJA's performance measurement requirements.

### **Subaward Process and Budget**

Subawards made with SCIP grant funds will have a project period of 12 months. Through grant processes, subawards will be made by the KGGP to government agencies, nonprofit organizations, consultants, researchers, and other qualifying entities. The Advisory Board has established priorities and initiatives within the allowable parameters of the program purpose areas while adhering to the following:

- Allocation specific for "Direct Local Pass-through"
  - MUST pass through to units of local government
  - The SAA/SCIP Advisory Board has discretion on the use of funds and which local government entities are recipients
  - For purposes of the FFY 2024 grant funds, this is **\$467,472**
- Allocation specific for "Less-than-\$10,000 Pass-through"
  - MUST be provided to one or more jurisdictions not eligible to receive a direct JAG award (per BJA), **OR**
  - To state courts that provide criminal justice and civil justice services for the "less-than-\$10,000 jurisdictions" (this portion is eligible for a waiver if need justified to and approved by BJA)
  - For purposes of the FFY 2024 grant funds, this is **\$153,196**
- Determine an allocation of funds specifically to engage a research partner to evaluate the effectiveness of projects and collect and analyze data for results
- The total available for subawards with FFY 2024 grant funds, *including* the allocations listed above, **\$1,396,502**
- The total for KGGP administrative funds is **\$155,167**

## Kansas Governor's Grants Program (KGGP) SCIP Grant Making Process



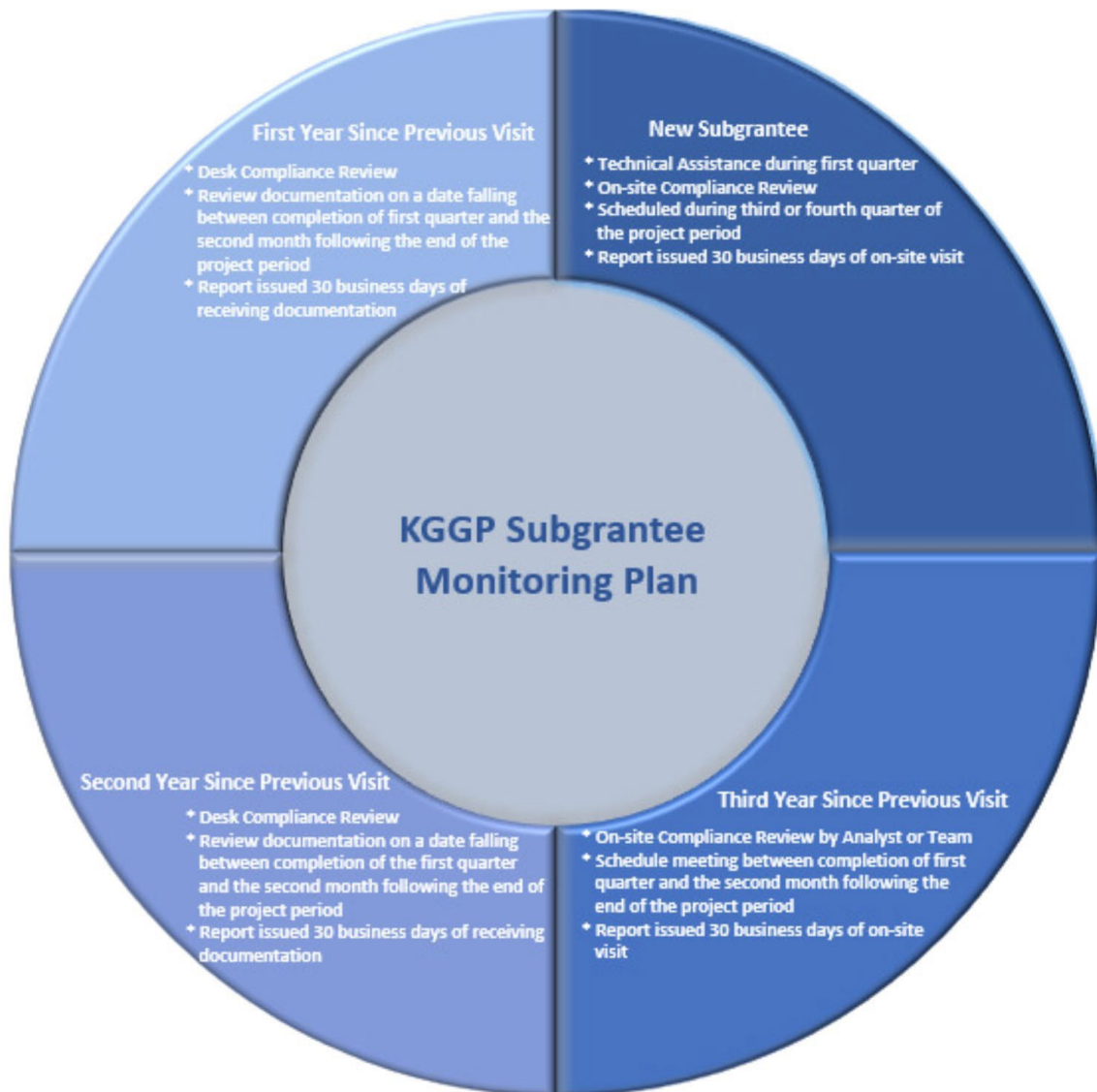
<sup>1</sup> KGGP Grant Portal is a web-based grant management system used to manage grant applications.

<sup>2</sup> The grant assurances document incorporates federal grant assurances, laws, and regulations; state laws and regulations; provisions of the state solicitation; and administrative requirements.

## **Performance Monitoring and Measurement**

The KGGP will work with the Advisory Board and other relevant experts in developing applicable data measurements based on the results of the grant funds. In addition, the KGGP will submit quarterly performance measure data in BJA's Performance Measurement Tool (PMT) system and separately submit semi-annual performance reports in JustGrants. The KGGP submits performance measurement data using the PMT system and JustGrants for the other BJA grants it administers.

The subaward recipients will be required to submit performance measurement data to the KGGP. The KGGP will provide webinar training to subaward recipients regarding the instruction for and submission of the PMT data and complying with state and federal grant assurances. Applicants will be required to identify the specific process and outcome-based data they will collect and report to demonstrate the success of their grant project. The subaward recipients will also submit performance data and evaluation processes established by the Advisory Board and comply with state and federal grant assurances.



### **Capabilities and Competencies**

The KGGP strives to remove obstacles in the Kansas communities, neighborhoods, schools, businesses, and homes to ensure the safety and security of all Kansans. By administering federal and state grants to units of state and local government; tribes; and nonprofit community and faith-based organizations, including underserved and culturally specific populations throughout the state, the KGGP aims to enhance the criminal and civil justice systems, improve public safety, increase mental health services, and support crime victim services and drug and firearm violence prevention programs.

## **KGGP Grants**

The KGGP currently administers the U.S. Department of Justice, Office of Justice Programs from the following:

### **Bureau of Justice Assistance**

Bulletproof Vest Partnership Program

Edward Byrne Memorial Justice Assistance Grant

Paul Coverdell National Forensic Sciences Improvement Act

John R. Justice Grant Program

Residential Substance Abuse Treatment for State Prisoners

### **Bureau of Justice Statistics**

National Criminal History Improvement Program

### **Office for Victims of Crime**

Victims of Crime Act for Victim Assistance Grant Program

### **U.S. Department of Justice, Office on Violence Against Women**

S.T.O.P. Violence Against Women Act Grant Program

Sexual Assault Services Formula Grant Program

## **Kansas Criminal Justice Coordinating Council**

The KGGP also staffs the Kansas Criminal Justice Coordinating Council (Council) created by the 1994 Legislature. The members of the Council are statutorily appointed and consist of the Governor or designee, the Chief Justice of the Supreme Court or designee, the Attorney General or designee, the Secretary of Corrections, the Superintendent of the Highway Patrol, and the Director of the Kansas Bureau of Investigation.

The KGGP's experience working with the Council and subcommittees developing criminal justice recommendations will ensure the process for creating and working with the SCIP Advisory Board functions as required by Byrne SCIP. The KGGP will also engage a researcher with the SCIP Advisory Board's approval to implement, collect, and evaluate the data for the Byrne SCIP grant program.

## **Training and Technical Assistance**

Applicants awarded Byrne SCIP grant funds must submit performance measurement data to the KGGP as the federal grant program requires. The KGGP will provide webinar training to subaward recipients regarding the instruction and submission of the BJA PMT data and complying with state and federal grant assurances. A technical assistance session will be held at the beginning of the grant project period, and the KGGP staff will provide additional technical assistance to subaward recipients as needed.